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SUBJECT: REPORT OF THE CHAIRMAN OF THE SEQ AD HOC GROUP ON BUNKERS

- 1. THE FOLLOWING IS THE REPORT OF THE CHAIRMAN OF THE AD HOC GROUP ON AVIATION AND MARINE BUNKERS TO THE STANDING GROUP ON EMERGENCY QUESTIONS.
- 2. BEGIN QUOTE. MANY OF THE IAB RECOMMENDATIONS TO THE SEQ CONCERNING MATTERS RELATING TO AVIATION AND MARINE BUNKERS, IF IMPLEMENTED, WILL NOT, IN THE JUDGMENT OF THE CHAIRMAN OF THE AD HOC GROUP, RESPOND TO THE PROBLEMS AND NEEDS OF THE IEA PARTICIPATING COUNTRIES.
- 3. THE POSITION DEVELOPED BY SUBCOMMITTEE B AND ADOPTED BY THE IAB IS THAT BOTH AVIATION FUEL AND MARINE BUNKERS SHOULD NOT BE AFFORDED "SPECIAL TREATMENT"; BUT RATHER SHOULD BE SUBJECT TO THE SAME TREATMENT AS ALL OTHER PRODUCTS, I.E., 7 AND 10 DEMAND RESTRAINT LEVELS UNDER ARTICLES 13 AND 14 OF THE IEP AGREEMENT.
- 4. IF THIS RECOMMENDATION IS ADOPTED BY THE SEQ, IT WILL PRESUMABLY ALLOW EACH PARTICIPATING COUNTRY TO CURTAIL INTERNATIONAL AVIATION AND MARINE SHIPPING BUNKER SUPPLIES UNCLASSIFIED

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IN A MANNER THAT IS CONSISTENT WITH EACH COUNTRY'S NATIONAL STRATEGY FOR DEMAND RESTRAINT: IN SHORT, IT WILL MEAN THAT DIFFERENTIAL DEGREES OF DEMAND RESTRAINT IN THESE AREAS WILL BE ESTABLISHED. SUCH ACTION WILL IN TURN RAISE THE POSSIBILITY OF DISPUTES BETWEEN AND AMONG PARTICIPATING IEA COUNTRIES. FURTHERMORE, IF THERE ARE NO AGREEMENTS ON "COMMON ACTIONS" FOR THE TREATMENT OF BOTH AVIATION AND MARINE BUNKERS EACH COUNTRY WILL BE FREE TO ESTABLISH ITS OWN SYSTEM OF PRIORITIES FOR USE OF BUNKERS WITH A FURTHER POSSIBILITY FOR DISPUTES.

- 5. AS CHAIRMAN OF THE AD HOC GROUP, AND SPEAKING FOR WHAT I BELIEVE TO BE A MAJORITY OF THE MEMBERS OF THE AD HOC GROUP, I RECOMMEND THAT THE SEQ REJECT THE IAB RECOMMENDATIONS CITED ABOVE EXCEPT FOR THE RECOMMENDATIONS OF 7 AND 10 PERCENT DEMAND RESTRAINT LEVELS FOR INTERNATIONAL AVIATION BUNKERS. I RECOMMEND THAT THE PROVISIONAL 5 COMMON CUT FOR INTERNATIONAL AVIATION ADOPTED BY THE GBIEA/GB (75)8 ANNEX III)BE REVISED TO 7 AND 10 TO EFFECT CONSISTENCY IN THE AGREEMENT. ADDITIONALLY, I BELIEVE THAT 100 OF CURRENT REQUIREMENTS FOR INTERNATIONAL MARINE BUNKERING IS STILL APPROPRIATE AND SHOULD BE IMPLEMENTED AS PROVISIONALLY ACCEPTED BY THE SEQ.
- 6. THE IAB CONCEDES THAT MARINE BUNKERS CONSTITUTE ONLY A VERY SMALL PORTION OF TOTAL CONSUMPTION AND THAT IN THE EVENT OF A CRISIS THAT PROPORTION WOULD SHRINK STILL FURTHER. CONSEQUENTLY, THE DIFFICULTIES OF IMPLEMENTING AND MONITORING DIFFERENTIAL DEMAND RESTRAINT LEVELS, AND THE HIGH PROBABILITY OF DISPUTES BETWEEN PARTICIPATING COUNTRIES OVER SUCH A SYSTEM, WILL CREATE UNWANTED AND UNNECESSARY PROBLEMS.
- 7. THE IAB RECOMMENDS THAT BOTH AVIATION AND MARINE BUNKERS BE INCLUDED IN FINAL CONSUMPTION IN THE SENSE OF ARTICLE 7.8 FOR THE PURPOSES OF ALLOCATION (BUT NOT FOR STOCKING REQUIREMENTS).

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- 8. THE IAB CONSIDERED THE ALTERNATIVE WHICH INVOLVED AN ADDITIONAL ALLOCATION OF MARINE BUNKER FUEL ONE MONTH IN ARREARS BASED ON ACTUAL CONSUMPTION FOR THE PRECEDING MONTH. THE IAB CONSIDERED THIS SOLUTION IMPRACTICAL.
- 9. THE IAB DID NOT CONSIDER THE GENERAL QUESTION OF A PRIORITY SYSTEM FOR CARGOES EXCEPT TO NOTE THAT THERE

SHOULD BE SOME PRIORITY FOR OIL CARGOES "TO ENABLE THE INDUSTRY TO COMPLY WITH SUPPLY ALLOCATION UNDER THE AGREEMENT."

- 10. THE IAB DID NOT CONSIDER THE QUESTION OF A DEFINITION OF INTERNATIONAL FLIGHTS.
- 11. THE IAB CONSIDERED THE PROPOSAL CONCERNING BUNKERING RELATIONSHIPS BETWEEN IEA AND NON-IEA COUNTRIES BUT STATED THAT IT DID NOT HAVE AVAILABLE INFORMATION NECESSARY TO COMMENT.
- 12. FINALLY, THE IAB OFFERED OBSERVATIONS AND SEVERAL RECOMMENDATIONS CONCERNING CONSERVATION MEASURES FOR MARINE SHIPPING. END QUOTE.
- 13. IT IS REQUESTED THAT THIS REPORT BE PROMPTLY PASSED TO MEMBERS OF THE AD HOC BUNKERS GROUP AND THE DELEGATIONS BE PREPARED TO ADDRESS THE ISSUES INVOLVED AT THE JUNE 19-20 SEQ MEETING. DENNIS SHERMAN, CHAIRMAN SEQ AD HOC GROUP ON BUNKERS. KISSINGER

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